



AGENCY COMMENTS

Grey Sauble Conservation – June 02, 2023

Engineering Services Division Staff Report – June 08, 2023

Grey County Planning & Development – June 16, 2023

Report: CS-23-076 File ZBA 48





June 2, 2023

GSCA File: P23184

City of Owen Sound 808 2nd Ave E Owen Sound, ON N4K 2H4

Sent via email: osplanning@owensound.ca

Re: **Application for rezoning ZBA 48**

> Address: 2125 16th Street East Roll No: 4259040060130000000

City of Owen Sound Applicant: Goyo

Grey Sauble Conservation Authority (GSCA) has reviewed the subject application in accordance with our mandate and policies for Natural Hazards and relative to our policies for the implementation of Ontario Regulation 151/06. We offer the following comments.

Subject Proposal

The purpose of the application is to permit the construction of additional buildings to complete the buildout of the multi-building commercial development on the subject lands. A new 3,252 square metre grocery store is proposed together with an attached 1,310 square metre retail unit in the northeast quadrant of the site.

GSCA Regulations

A portion of the subject property is regulated under Ontario Regulation 151/06: Regulation of Development, Interference with Wetlands and Alterations to Shorelines and Watercourses. The regulated area is associated with the unnamed tributary of Bothwell's creek which flows on the parcel to the east. The regulated area is generally indicated on the attached map.

Under this regulation a permit is required from this office prior to the construction, reconstruction, erection or placing of a building or structure of any kind; any change to a building or structure that would have the effect of altering the use or potential use of the building or structures, increasing the size of the building or structure, or increasing the number of dwelling units in the building or structure; site grading; or, the temporary or permanent placing, dumping or removal of any material originating on the site or elsewhere, if occurring within the regulated area. Also, a permit is required for interference with a wetland, and/or the straightening, changing, diverting or in any way interfering with an existing channel of a river, lake, creek stream or watercourse.

Provincial Policy Statement 2020

3.1 Natural Hazards

Natural Hazards on the subject property include the flooding and erosion potential of the unamend tributary of Bothwell's creek which flows on the adjacent parcel to the east. Given that the rezoning is proposed in the north east quadrant, the areas mapped natural hazard are not anticipated to be impacted. We note that the while the City's zoning captures the existing floodplain mapping as ZH, engineered assessments for developments on neighbouring properties have demonstrated the extent of the floodplain to be larger than historical mapping. As such should any development be proposed within the south east portion of the property in the future our office would recommend an engineered flood plain assessment be completed.

Saugeen, Grey Sauble, Northern Bruce Peninsula Source Protection Plan

The subject property is not located within an area that is subject to the Source Protection Plan.

Recommendations

We generally have no objections to the proposed rezoning.

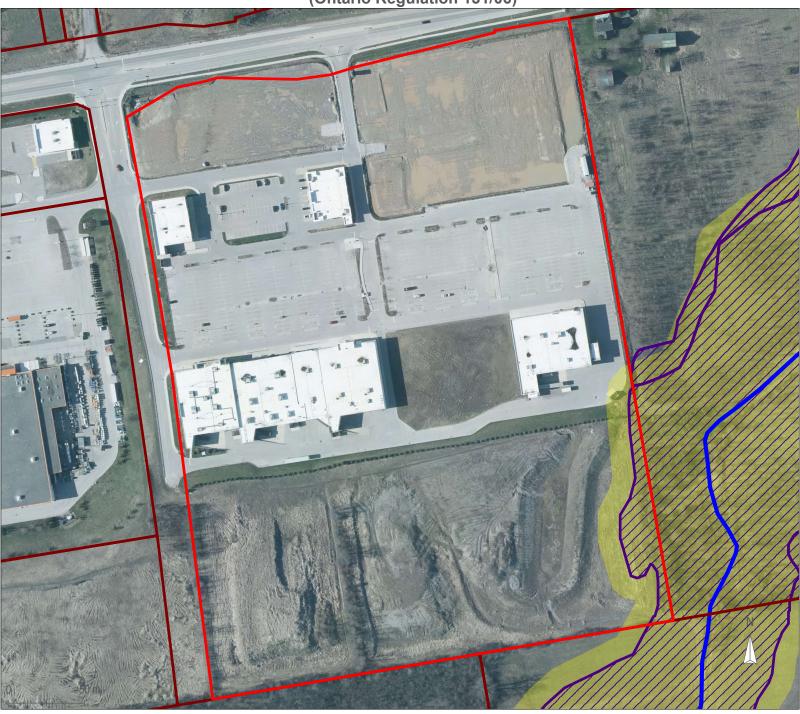
Regards,

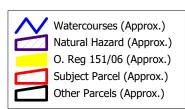
Jake Bousfield-Bastedo, Watershed Planner, RPP

aft 2to

c.c. Scott Greig, GSCA Director, City of Owen Sound Jon Farmer, GSCA Director, City of Owen Sound

Regulation of Development, Interference with Wetlands and Alterations to Shorelines and Watercourses (Ontario Regulation 151/06)







GSCA Regulations Map ZBA 48 City of Owen Sound Roll No: 425904006013000 GSCA File: P23184

June 2, 2023

Staff Report

Engineering Services Division



DATE: 2023 June 8 **ENG. FILE**: 2125 16th Street East

4259 04006 013000

<u>TO</u>: Sabine Robart, Manager of Planning & Heritage

Lara Widdifield, Director of Public Works & Engineering

FROM: Dana Goetz, C.E.T., Engineering Technologist

SUBJECT: ZONING BY-LAW AMENDMENT ENGINEERING REVIEW

Applicant: Heritage Grove Centre Inc.

PLANNING FILES: ZBA48

LEGAL DESCRIPTION: SYDENHAM RANGE 5 EGR Pt Park Lots 8, 9; RP 16R-9039

Pt. Pt. 1 RP 16R-11134 Pts 1, 3

RECOMMENDATIONS: Further to our review of the above noted application, the

Public Works & Engineering Department has no objection

to the zoning by-law amendment application.

The following will be required for site plan approval:

- 1. That the Owner provide a shared access road along the eastern boundary of the property together with 5.0 metres by 5.0 metres sight triangles at the intersection with 16th Street East to provide a joint access with the Telfer Square property. The access must be constructed to a safe, bi-directional TAC standard with street lighting and accommodation for pedestrians and incorporate the access recommendations of the submitted traffic impact study and subsequent letter of opinion.
- 2. The City will require that future pedestrian and vehicle access to the site be separated from truck maneuvering operations by a buffer zone with full curbs.
- 3. The south leg of the future 22nd Avenue East will be a "T" intersection with stop control at 16th Street East.
- 4. Construction of the required 15 metres long westbound left turn lane on 16th Street East by the Developer, at the Developer's expense.

BACKGROUND:

The applicant, Heritage Grove Centre Inc. (Guery Goyo), has submitted an application for a Zoning By-law Amendment to the City's Zoning By-law 2010-078, as amended for 2125 16th Street East.

The purpose of the application is to permit the construction of additional buildings to complete the buildout of the multi-building commercial development on the subject lands. A new 3,252 square metre grocery store is proposed together with an attached 1,310 square metre retail unit in the northeast quadrant of the site.

The proposal includes the construction of parking areas, an internal road system, landscaping, and a stormwater management system.

The effect of the application is to amend the current zone categories and special provisions applying to the subject lands consistent with the Official Plan for the East City Commercial area generally in accordance with the following:

<u>Current Zone</u>: Retail Commercial with Special Provision 14.89 (C2 14.89)

<u>Proposed Zone</u>: Retail Commercial with Special Provisions 14.XX (C2 14.XX)

That Special Provision 14.89 shall be deleted.

The following NEW provisions are proposed: Special Provision 14.XX:

Permitted Uses

All uses in the C2 Zone are permitted to lands shown on Schedule A, Zoning Map 20, subject to Official Plan conformity including policy 3.5.2.5, to the satisfaction of the City.

Notwithstanding the C2 (14.XX) Zone, all legally existing uses on the date of passing of this By-law, may continue on the lands and are deemed to conform with this By-law.

The site and building requirements of the C2 zone shall apply to lands shown on Schedule A, Zoning Map 20, save and except for the following:

- i. Building Setbacks: 4 m minimum setback from 16th St E for Building 'H'; 6.0 m minimum from any street line for all other buildings and 8 m minimum from any other lot line
- ii. A minimum landscape buffer Adjacent to 16th Street East a minimum of 0.25 metres.
- iii. Maximum Building Height 19 m for Hotels, Clinics and Laboratories
- iv. Restaurants
 - a) Restaurants smaller than 325.2 m2 GFA shall be permitted provided that they do not exceed 1,250 m2 GFA in aggregate.
 - b) One drive-through restaurant is permitted, which shall not be subject to the 1,250 m2 restaurant aggregate regardless of size.

ANALYSIS:

This document incorporates comments from all divisions of the Public Works & Engineering Department.

The following comments reflect the results of this review:

DETAILED REVIEW:

Documents reviewed in conjunction with this application are:

- City of Owen Sound Site Development Engineering Standards, 1st Edition
- City of Owen Sound Official Plan adopted by City Council March 20, 2006
- Stormwater Management Planning and Design Manual, March 2003; Province of Ontario Ministry of the Environment – published by: Queen's Printer for Ontario
- Greystone Project no. 23231 dwg. No. SP1.0 "Site Plan" dated 2023.03.10
 Rev.3
- Preliminary Servicing Review prepared by WSP Canada Inc. dated 2023.03.03
- Traffic Opinion Letter prepared by Crozier & Associates, dated December 7, 2022;

STORMWATER MANAGEMENT (SWM):

The Stormwater Management approach will meet the criteria outlined in the 2020 Functional Servicing Report Update. All storm flows will be collected by on-site catch basins and directed to respective stormwater quantity control tanks and controlled to the allowable release rate. Details of the stormwater management system will be provided on the forthcoming site engineering plans. At this time, WSP does not anticipate any issues achieving the stormwater management objectives outlined in the 2020 FSR Update.

GRADING & DRAINAGE:

The site grading and drainage shall conform to Section 2.2.2 of the City's Property Standards By-law 1999-030 and the approved design of the SWM system.

SITE SERVICING:

<u>SERVICING FEASIBILITY STUDY (SFS)</u>: A Functional Servicing Report Update was submitted in support of this development in 2020. The report, based on the approved Functional Servicing Report for the development, dated 2011, concluded that sufficient servicing capacity was available for this development.

These conclusions were verified by a Preliminary Servicing Review submitted by WSP and dated March 3, 2023 in support of this application.

Engineering Services agrees with the conclusions of the Preliminary Servicing Review.

ZBA48 Engineering Review 2125 16th Street East Heritage Grove Centre Inc. Continued

<u>WASTEWATER SEWER</u>: The post-development wastewater flows from the site have been calculated taking into consideration the proposed development and the existing Heritage Grove buildings. The estimated wastewater flows were calculated in accordance with the design criteria outlined in the 2020 FSR Update.

Based on the revised development proposal gross floor areas, the total estimated population for the commercial complex, including the existing buildings, is 200 people. This results in an estimated peak wastewater flow of 5.37 L/s. As this is below the estimated flow for the previous approved development proposal of 6.40 L/s, the wastewater sewage capacity is available to service the revised development proposal.

<u>WATER SERVICE</u>: The 2020 FSR Update had concluded that a sufficient domestic water supply was available to service the previous development proposal. The anticipated domestic water demands for the revised development proposal are less than the previously approved development proposal. As such, the existing water supply infrastructure has adequate capacity to service the proposed development.

WSP also reviewed the fire fighting water supply requirements. A hydrant flow test was completed for the existing water supply system as part of the Servicing Design Report Heritage Grove Centre, dated August 2011. Based on this test, it was found that the existing water supply system could supply a fire flow of 2,166 USGPM (137 L/s). Based on the largest building floor area, building K1, a fire flow of 1,583 USGPM (100 L/s) is required. We can confirm that the existing water system has sufficient capacity to provide fire fighting water supply volumes for the proposed development as the required fire flow is less than the available flow rate.

PARKING, SITE ACCESS & ROADWAYS:

<u>TRAFFIC IMPACT STUDY (TIS)</u>: A Traffic Opinion Letter has been submitted with the application. The TOL forecasts the trip generation characteristics of the proposed development with the updated land uses, assess intersection operations and recommend improvements, if required, to determine if the approved lane configuration is adequate to support the grocery store.

The TOL identifies any required changes to the road improvements identified in the Traffic Impact Study submission prepared by Crozier, dated April 2019 (2019 Heritage Grove TIS).

The most recent concept plan replaces the hotel land uses identified in the 2019 Heritage Grove TIS with a proposed grocery store and generic retail land uses. This is estimated to increase the trip generation of the site and is forecast to result in poor operations on the minor approaches at the 20th Avenue East and Site Access / Smart Centres Access intersection.

Based on the updated land uses included in the most recent site plan, the left-turn lane recommendations at the study area intersections are consistent with the 2019 Heritage Grove TIS. A westbound left-turn lane with 15 metres of storage is warranted on 16th

ZBA48 Engineering Review 2125 16th Street East Heritage Grove Centre Inc. Continued

Street East at 22nd Avenue East under 2024 total conditions without the abutting "Sydenham Square" property to the east and 25 metres of storage is warranted with anticipated traffic from the "Sydenham Square" property.

The south leg of the future 22nd Avenue East will be a "T" intersection with stop control at 16th Street East.

<u>SITE ACCESS</u>: The site access is provided by two entrances to the development from 20th Avenue East, a right in/right out access from 16th Street East approximately 160 metres east of 20th Avenue East, and a full moves intersection at the future 22nd Avenue East location, east of the current right in/right out access.

This access road on the east boundary of the Heritage Grove site must share property access with "Sydenham Square" at 2275 16th Street East. As this entrance is required to provide access to that property, it must be constructed to a safe, bi-directional TAC standard with street lighting and accommodation for pedestrians while incorporating the access recommendations of the submitted traffic impact study and subsequent letter of opinion.

The submitted site plan shows a driveway with bi-directional truck and automobile traffic on this road combined with truck maneuvering operations to access the proposed loading bays. It is not acceptable for pedestrians and private vehicles to share truck maneuvering space. Therefore, the City will require that future pedestrian and vehicle access to the site be separated from truck maneuvering operations by a buffer zone with full curbs.

<u>TRANSIT ACCESS</u>: The City's transit system is accessible on the Heritage Grove site.

TRANSPORTATION PLAN: A Transportation Plan is not required.

ROAD WIDENING: A road widening is not required.

ENVIRONMENTAL:

There are no known environmental concerns associated with this property.

<u>SOURCE WATER PROTECTION (SWP)</u>: The Drinking Water Source Protection Plan, approved under Part IV of The Clean Water Act, 2006, indicates that this property is not within "Intake Protection Zone 2" (IPZ-2), an Events Based Threat area.

A SWP Risk Management Plan is not required.

<u>GARBAGE AND RECYCLING COLLECTION SERVICES</u>: As this is a commercial development, the City will not collect garbage from individual units. The Developer must make arrangements with a private waste management contractor for the on-site deposition, collection, and disposal of these materials. Circular Materials Ontario, a producer responsibility organization, will be assuming residential blue box collection services in Owen Sound as of July 1 2023.

ZBA48 Engineering Review 2125 16th Street East Heritage Grove Centre Inc. Continued

Please be advised that the Province is transitioning to a producer responsibility funded **blue box** collection program to be fully implemented by January 1, 2026. Who is eligible under this program may change after the program is fully implemented. Further information can be found at Blue Box Regulation - RPRA.

Waste management contracts should be negotiated accordingly.

OTHER:

A Site Plan Agreement between the City and the Developer will be required for the development of these lands.

Prepared By:

Dana Goetz, C.E.T.

Reviewed By:

Chris Webb, P.Eng.

From: <u>planning@grey.ca</u>

To: Briana Bloomfield; Desiree van Dijk; OS Planning

Subject: County comments for ZBA 48 Heritage Grove Centre Inc

Date: June 16, 2023 12:46:20 PM

County comments for ZBA 48 Heritage Grove Centre Inc

Hello Owen Sound,

County staff would kindly request that the following revised comments be added to the public record for ZBA 48, and the previous comments, dated June 8, 2023, be formally withdrawn.

Grey County staff have reviewed Zoning application ZBA 48 - Heritage Grove Centre Inc. which proposes to alter permitted zoning on the property in order to permit a grocery store, pet food store, and to reduce minimum permitted floor area for new commercial businesses on the subject lands by deferring to the regulations of the C2 Zone. County staff offer the following comments on the subject application.

- County Forestry and Trails staff have indicated no concerns in regard to the County's Rail Trail, which is situated approximately 200 meters to the east of the subject property.
- Grey County Transportation Services staff have indicated no concerns with the proposed development.
- Grey County Economic Development staff have reviewed the proposal and indicated general support for the development.

From a general planning perspective, the proposed development would be located within a Primary Settlement Area and a preliminary servicing report has indicated that full municipal servicing would be available for the development. The site plan connects the development to the sidewalk of 16th Street East and the landscape plan demonstrates that some shaded parking areas will be provided. From an Age-Friendly planning perspective, County staff would recommend that bench seating be provided along the store frontage, for customers awaiting taxi pick-up, etc. Convenient bicycle storage should also be provided on-site to encourage active transportation opportunities.

County staff have no further comments at this time.

Please note, a paper copy will not be provided unless requested.

Let us know if you have any questions.

Best regards,

Becky Hillyer

County of Grey, Owen Sound, ON