

Staff Report

Report To: Community Services Committee
Report From: Pamela Coulter, Director of Community Services
Meeting Date: December 17, 2025
Report Code: CS-25-126
Subject: Proposal for a Turf Floor Partnership with Junior and Minor Lacrosse – Harry Lumley Bayshore Community Centre

Recommendations:

THAT in consideration of Staff Report CS-25-126 respecting a proposal for a turf floor partnership with Junior and Minor Lacrosse at the Harry Lumley Bayshore Community Centre, the Community Services Committee recommends that City Council direct staff to bring forward a by-law to authorize the Mayor and City Clerk to execute an agreement, generally as outlined in the report, subject to the approval of the updated 2026-2030 Multi-Year Capital Plan.

Highlights:

- Junior and Minor Lacrosse has proposed a partnership to acquire and install a turf floor at the Harry Lumley Bayshore Community Centre.
- The request for capital is being considered as part of the update of 2026-2030 Multi-year Capital Plan scheduled for the December 15, 2025, Council meeting.
- The principles of a partnership agreement are presented for review.

Strategic Plan Alignment:

[Strategic Plan](#) Priority: Collaborative City.

Climate and Environmental Implications:

This supports the objectives of the City's Corporate Climate Change Adaptation Plan by considering climate adaptation in the development of the City's strategies, plans and policies.

Previous Report/Authority:

[Owen Sound Lacrosse Presentation](#) – Community Services Committee
November 19, 2025

CS-251119-002

"THAT in consideration of the deputation from Owen Sound Lacrosse provided on November 19, 2025, the Community Services Committee recommends that City Council direct staff to include the proposed costs for the lacrosse turf at the Harry Lumley Bayshore Community Centre in the December 2025 Capital Budget update."

Carried.

This resolution was adopted with the approval of the Committee meeting minutes at the November 24, 2025, Regular Council meeting.

Background:

At the November meeting of the Community Services Committee, Dwight Bryant and Peter Debrone, representing Owen Sound minor and Junior B Lacrosse, made a presentation to Committee regarding a proposed partnership between Lacrosse and the City to acquire and install a turf playing surface at the Bayshore Community Centre.

At the direction of the Committee, the project has been added to the list of proposed changes to the 2026-2030 Multi-year Capital Plan report for Council consideration on December 15, 2025.

Analysis:

The partnership proposes:

- Acquisition and installation of a used (one year of use) turf surface from Albany for use at the Bayshore Community Centre. It is

confirmed that the turf will fit the updated Bayshore playing surface (200 ft x 85ft).

- The surface would be used in the summer months by lacrosse and would be suitable for other uses.
- The anticipated costs of acquisition (\$35,000), shipping, and purchasing a shipping container for storage would total \$50,000. A 50/50 partnership is proposed. Lacrosse has applied for a grant to support the project and should they be successful, the request of the City would be reduced. The maximum contribution is \$25,000.
- There are several benefits to a turf floor that include a safer playing surface for players, enhanced recruitment for junior/senior programs and the ability to bid on and host provincial and national level lacrosse events with related economic benefit.

Lacrosse had indicated that, should the partnership move forward, they would “gift” the turf surface to the City. An agreement between the parties would help establish both short- and long-term considerations.

Acquisition

- Lacrosse would be responsible for the acquisition of the floor and the storage container, as well as shipping.
- Upon delivery to the Bayshore Community Centre, they would become a City asset.

Storage, Handling, and Facility Impact

- Lacrosse would coordinate shipping and the acquisition of the storage container for storage. As noted, this container acquisition is included in the project cost.
- A building permit would be required for the container.
- The City would reserve and be responsible for the allocation of floor time and bookings.
- The turf floor takes approximately 3 people, 4 hours to install. This can be accommodated by the Facility staff. The agreement could include a provision for lacrosse to provide volunteers to assist with installation and removal each season.
- The time to maintain this floor is not anticipated to be more than the time required to clean the concrete floor. Between floor scrubbing and mopping, this would save 6-8 hours a week.

Sponsorship and Advertising

- Owen Sound Lacrosse hopes to sell advertising space on the floor to support fundraising.
- The Attack have rights to sell advertising in the bowl in their agreement with the City. The Attack Hockey Club has confirmed that they are agreeable to the turf advertising being sold by lacrosse, with the funds retained to support the acquisition.

Insurance, Risk Management and Legal

- As the City is to accept ownership of the asset, the City would be responsible for insurance.
- The City has consulted with the City's insurer and does not anticipate any changes to the City's liability coverage through the addition of turf, provided that it is maintained in accordance with the manufacturer's requirements and standard maintenance and inspection practices. There will be a minimal increase in the City's property policy due to the increased value of equipment within the facility.
- All users of the facility are required to provide insurance indemnifying the City. This requirement will remain.
- The agreement would be drafted by the City solicitor and any other clauses recommended would be included.

Environmental and End-of-Life of Asset

- There will be no obligation on the City to replace the asset at its end of life.
- Given seasonal usage, the anticipated lifespan is 15-20+ years.
- It is understood that there are a variety of options with respect to end-of-life disposal of an indoor turf floor, including:
 - **Recycling** – companies specialize in recycling synthetic materials, transforming old turf into new products. In recent years, advancements in technology have made the recycling of artificial grass products more efficient and eco-friendly. Some manufacturers have developed fully recyclable turf systems designed from the ground up with end-of-life recycling in mind. These products are engineered so that each layer can be easily disassembled and reused.
 - **Donation** – if turf is in good condition – donation to schools, or animal shelters for re-use.

- **Sale** - the City can list the item on GovDeals and may dispose of it through that means.

Choosing to recycle old artificial grass is an important step in reducing the environmental footprint. Ensuring that materials are repurposed and reused also reduces the demand for new raw materials. This approach aligns with the City's strategic plan values.

The agreement should contemplate the recycling and repurposing options to reduce end-of-life disposal costs.

Financial Implications:

The City's share of the project is anticipated to be \$25,000. The City's share will be funded from unallocated funds within the Capital Reserve.

Staff time to install and remove each year and the minimal cost for the increase in the City's property insurance policy will be contained within the existing operating budget.

Staff anticipate there will be some cost saving of time that is normally devoted to floor cleaning.

Legal review of the agreement is estimated to be \$1500.

Communication Strategy:

Ongoing communication with minor and Junior Lacrosse

Consultation:

Arena Manager, Manager of Corporate Services

Attachments:

None.

Recommended by:

Pamela Coulter, Director of Community Services

Submission approved by:

Tim Simmonds, City Manager

For more information on this report, please contact Pamela Coulter, Director of Community Services at pcoulter@owensound.ca or 519-376-4440 x 1252.